

**ROCKLIN PUBLIC  
FINANCING AUTHORITY**

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2019



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**ROCKLIN PUBLIC FINANCING AUTHORITY**  
**AUDITED FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

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## **FINANCIAL SECTION**

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## **INDEPENDENT AUDITOR'S REPORT**

To the Board of Directors of the  
Rocklin Public Financing Authority  
Rocklin, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities of the Rocklin Public Financing Authority (the "Authority"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

The Authority's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of the Rocklin Public Financing Authority as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.



**Emphasis of a Matter**

*Deficit Net Position*

As of June 30, 2019, the Authority's net position in its Government-wide financial statements was reported at a deficit mostly because of long-term liabilities as reported in Note 3 and deferred gains from the defeasance of long-term debt. Our opinion is not modified with respect to this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Prior-Year Comparative Information*

We have previously audited the Authority's June 30, 2018 financial statements, and we expressed unmodified audit opinions on the respective financial statements in our report dated November 19, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2018, is consistent, in all material respects, with the audited financial statements from which it has been derived.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2019 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*C & A LLP*

December 15, 2019  
San Jose, California

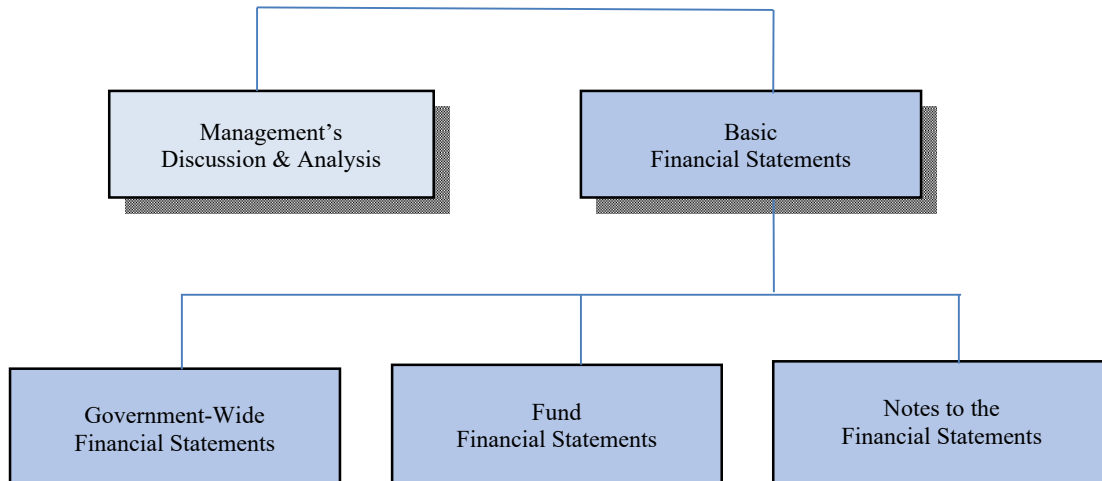
**MANAGEMENT'S DISCUSSION  
AND ANALYSIS**



**INTRODUCTION**

The Management’s Discussion and Analysis (MD&A) is an integral component of the Authority’s Annual Financial Report, as shown in the overview below. The purpose of the MD&A is to present a discussion and analysis of the Authority’s financial performance during the fiscal year that ended on June 30, 2019. This information, presented in conjunction with the Basic Financial Statements is intended to provide a comprehensive understanding of the Authority’s operations and financial standing.

**Required Components of the Annual Financial Report**



**THE BASIC FINANCIAL STATEMENTS**

The Basic Financial Statements are comprised of 1) Government-wide (Authority-wide) Financial Statements, and; 2) Fund Financial Statements. These two sets of financial statements provide the reader two different perspectives of the Authority’s financial activities and financial position.

*Government-Wide Financial Statements* provide a longer-term view of the Authority’s activities as a whole, and comprise the *Statement of Net Position* and the *Statement of Activities*. The *Statement of Net Position* provides information about the financial position of the Authority as a whole, including all its capital assets and long-term liabilities on a full accrual basis, similar to that used by corporations. The *Statement of Activities* provides information about all the Authority’s revenues and all its expenses, also on a full accrual basis, with the emphasis on measuring net revenues and/or expenses for each of the Authority’s programs. The *Statement of Activities* explains in detail the change in Net Position for the fiscal year.

All of the Authority’s activities are required to be grouped into government activities and business-type activities. The entire amount in the *Statement of Net Position* and the *Statement of Activities* are also required to be separated into governmental activities or business-type activities in order to distinguish between these two types of activities of the Authority.

*Fund Financial Statements* report the Authority’s operations in more detail than the government-wide statements and focus primarily on the short-term activities of the Authority’s general fund and other major funds. The Fund Financial Statements measure only current revenues and expenditures and fund balances; they exclude capital assets, long-term debt, and other long-term amounts.

**NOTES TO THE FINANCIAL STATEMENTS**

Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found immediately following the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following table summarized the Authority's ending net position:

| <b>Table 1 - Net Position</b>        |                                |                       |                          |                           |
|--------------------------------------|--------------------------------|-----------------------|--------------------------|---------------------------|
|                                      | <b>Governmental Activities</b> |                       | <b>Dollar<br/>Change</b> | <b>Percent<br/>Change</b> |
|                                      | <b>2019</b>                    | <b>2018</b>           |                          |                           |
| <b>Assets</b>                        |                                |                       |                          |                           |
| Current                              | \$ 3,709,253                   | \$ 4,227,332          | \$ (518,079)             | -12.3%                    |
| <b>Total Assets</b>                  | <b>\$ 3,709,253</b>            | <b>\$ 4,227,332</b>   | <b>\$ (518,079)</b>      | <b>-12.3%</b>             |
| <b>Liabilities</b>                   |                                |                       |                          |                           |
| Current                              | \$ 556,111                     | \$ 548,451            | \$ 7,660                 | 1.4%                      |
| Noncurrent liabilities               | 3,105,829                      | 3,634,290             | (528,461)                | -14.5%                    |
| <b>Total Liabilities</b>             | <b>\$ 3,661,940</b>            | <b>\$ 4,182,741</b>   | <b>\$ (520,801)</b>      | <b>-12.5%</b>             |
| <b>Deferred Inflows of Resources</b> | <b>\$ 1,768,820</b>            | <b>\$ 1,989,923</b>   | <b>\$ (221,103)</b>      | <b>-11.1%</b>             |
| <b>Net Position</b>                  |                                |                       |                          |                           |
| Restricted                           | \$ 67,448                      | \$ 67,213             | \$ 235                   | 0.3%                      |
| Unrestricted                         | (1,788,955)                    | (2,012,545)           | 223,590                  | -11.1%                    |
| <b>Total Net Position</b>            | <b>\$ (1,721,507)</b>          | <b>\$ (1,945,332)</b> | <b>\$ 223,825</b>        | <b>-11.5%</b>             |

The changes in current assets, total liabilities and deferred inflow of resources were the results of scheduled debt service payments and the amortization of deferred gains from defeasance.

**GOVERNMENTAL ACTIVITIES**

An analysis of the changes in revenues, special items and expenses by type of significant events follows:

| <b>Table 2 - Statement of Changes in Net Position</b>                    |                                |                       |                      |                       |
|--|--------------------------------|-----------------------|----------------------|-----------------------|
| <b>Functions/Programs</b>  | <b>Governmental Activities</b> |                       | <b>Dollar Change</b> | <b>Percent Change</b> |
|  | <b>2019</b>                    | <b>2018</b>           |                      |                       |
| <b>General Revenues and Special Items</b>                                |                                |                       |                      |                       |
| Investment earnings  | \$ 307,120                     | \$ 58,382             | \$ 248,738           | 426.1%                |
| Special item - payments received from the Community Facilities Districts | -                              | 228,999               | (228,999)            | 100.0%                |
| Special item - payments made to the Community Facilities Districts       | -                              | (4,810,118)           | 4,810,118            | -100.0%               |
| <b>Total General Revenues and Special Items</b>                          | <b>307,120</b>                 | <b>(4,522,737)</b>    | <b>4,829,857</b>     | <b>-106.8%</b>        |
| <b>Expenses</b>  |                                |                       |                      |                       |
| General government   | 650                            | 42,687                | (42,037)             | -98.5%                |
| Interest and fiscal charges  | 82,646                         | 255,957               | (173,311)            | -67.7%                |
| <b>Total Expenses</b>  | <b>83,296</b>                  | <b>298,644</b>        | <b>(215,348)</b>     | <b>-72.1%</b>         |
| Increase / (Decrease) in Net Position                                    | 223,824                        | (4,821,381)           | 5,045,205            | 104.6%                |
| <b>Net Position, Beginning of Year</b>                                   | <b>(1,945,332)</b>             | <b>2,876,049</b>      | <b>(4,821,381)</b>   | <b>-167.6%</b>        |
| <b>Net Position, End of Year</b>   | <b>\$ (1,721,508)</b>          | <b>\$ (1,945,332)</b> | <b>\$ 223,824</b>    | <b>-11.5%</b>         |

Significant changes in governmental revenues consisted of the following:

- Investment earnings accounted for 100% of all revenue. Interest rates on Authority investments are predetermined and, therefore, subject to limited interest rate risk providing a stable revenue source for the Authority.
- The \$4.8 million payments made to Community Facilities Districts (CFD's) was a one-time payment made in 2017-18 related to the defeasance of debt by the CFD's.

Significant changes in governmental expenses consisted of the following:

- The 2018-19 expenses for Governmental Activities decreased by \$215,348. This decrease is due to a combination of a decrease in General government expenses of \$42,037 from fees incurred at refinance in 2017-18 and a decrease in Interest on fiscal charges of \$173,311.

**DEBT ADMINISTRATION**

The following table summarizes the Authority’s debt at the end of the year:

| <b>Table 3 - Long-Term Debt</b> |                                |                     |                      |                 |
|---------------------------------|--------------------------------|---------------------|----------------------|-----------------|
|                                 | <b>Governmental Activities</b> |                     |                      | <b>% Change</b> |
|                                 | <b>2019</b>                    | <b>2018</b>         | <b>Dollar Change</b> |                 |
| OPUS Bank Loan -                |                                |                     |                      |                 |
| RPFA Refunding                  | \$ 3,634,290                   | \$ 4,151,706        | \$ (517,416)         | -12.5%          |
| <b>Total Long-Term Debt</b>     | <b>\$ 3,634,290</b>            | <b>\$ 4,151,706</b> | <b>\$ (517,416)</b>  | <b>-12.5%</b>   |

Additional detail and information on long-term debt activity is described in the notes to the financial statements (Note 3).

**BUDGETARY HIGHLIGHTS**

Changes from the Authority's original budget to the final budget are detailed in the Required Supplementary Information Section along with a comparison to actual activity for the year ended. Changes to the Authority's budget that increase or decrease appropriations in a fund must be approved by a resolution of the Board. Appropriations did not change during the year. The adopted and final expenditure budget was \$603,000.

**REQUEST FOR FINANCIAL INFORMATION**

This financial report is designed to provide our customers and creditors a general overview of the Rocklin Public Financing Authority's finances and seeks to demonstrate the Authority's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, 3970 Rocklin Road, Rocklin, California, 95677.

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**BASIC FINANCIAL  
STATEMENTS**

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**Rocklin Public Financing Authority**  
**Statement of Net Position**  
**June 30, 2019**  
**(With Comparative Totals for the Year Ended June 30, 2018)**

|   | Governmental Activities |                       |
|---|-------------------------|-----------------------|
|   | 2019                    | 2018                  |
| <b>ASSETS</b>                                       |                         |                       |
| Current Assets:                                     |                         |                       |
| Cash and investments                                | \$ 7,515                | \$ 8,413              |
| Restricted cash and investments                     | 3,701,738               | 4,218,919             |
| <b>Total Assets</b>                                 | <b>\$ 3,709,253</b>     | <b>\$ 4,227,332</b>   |
| <b>LIABILITIES</b>                                  |                         |                       |
| Current Liabilities:                                |                         |                       |
| Accounts payable and accrued liabilities            | \$ 650                  | \$ 1,035              |
| Interest payable                                    | 27,000                  | 30,000                |
| Long-term debt - due within one year                | 528,461                 | 517,416               |
| <b>Total Current Liabilities</b>                    | <b>556,111</b>          | <b>548,451</b>        |
| Noncurrent Liabilities:                             |                         |                       |
| Long-term debt - due after one year                 | 3,105,829               | 3,634,290             |
| <b>Total Liabilities</b>                            | <b>\$ 3,661,940</b>     | <b>\$ 4,182,741</b>   |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                |                         |                       |
| Deferred Gain on Early Defeasance of Long-Term Debt | \$ 1,768,820            | \$ 1,989,923          |
| <b>NET POSITION</b>                                 |                         |                       |
| Restricted  | \$ 67,448               | \$ 67,213             |
| Unrestricted  | (1,788,955)             | (2,012,545)           |
| <b>Total Net Position</b>                           | <b>\$ (1,721,507)</b>   | <b>\$ (1,945,332)</b> |

The accompanying notes are an integral part of these financial statements.

**Rocklin Public Financing Authority**  
**Statement of Activities**  
**For the year ended June 30, 2019**  
**(With Comparative Totals for the Year Ended June 30, 2018)**

| <b>Functions/Programs</b>                                 | <b>Expenses</b>  | <b>Net (Expense) Revenue and<br/>Change in Net Position</b> |                       |
|---|------------------|---|-----------------------|
|   |                  | <b>2019</b>   | <b>2018</b>           |
| <b>Governmental Activities</b>                            |                  |   |                       |
| General government  | \$ 650           | \$ (650)  | \$ (42,687)           |
| Interest and fiscal charges                               | 82,646           | (82,646)  | (255,957)             |
| <b>Total Governmental Activities</b>                      | <b>\$ 83,296</b> | <b>(83,296)</b>   | <b>(298,644)</b>      |
| <b>General Revenues:</b>                                  |                  |   |                       |
| Investment earnings                                       |                  | 307,121   | 58,382                |
| <b>Special Items:</b>                                     |                  |   |                       |
| Payments made to the Community Facilities Districts       |                  | -   | (4,810,118)           |
| Payments received from the Community Facilities Districts |                  | -   | 228,999               |
| <b>Total General Revenues and Special Items</b>           |                  | <b>307,121</b>  | <b>(4,522,737)</b>    |
| <br>  |                  |   |                       |
| Change in Net Position                                    |                  | 223,825   | (4,821,381)           |
| Net Position - Beginning of Year                          |                  | (1,945,332)   | 2,876,049             |
| Net Position - End of Year                                |                  | <b>\$ (1,721,507)</b>                                       | <b>\$ (1,945,332)</b> |

The accompanying notes are an integral part of these financial statements.

**Rocklin Public Financing Authority**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2019**  
**(With Comparative Totals for the Year Ended June 30, 2018)**

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| <b>ASSETS</b>                             | <u>2019</u>         | <u>2018</u>         |
|---|---------------------|---------------------|
| Cash and investments                      | \$ 7,515            | \$ 8,413            |
| Restricted cash and investments           | 3,701,738           | 4,218,919           |
| <b>Total assets</b>                       | <u>\$ 3,709,253</u> | <u>\$ 4,227,332</u> |
| <br>                                      |                     |                     |
| <b>LIABILITIES AND FUND BALANCE</b>       |                     |                     |
| <b>Liabilities:</b>                       |                     |                     |
| Accounts payable and accrued liabilities  | \$ 650              | \$ 1,035            |
| <br>                                      |                     |                     |
| <b>Fund Balance</b>                       |                     |                     |
| Restricted                                | 3,708,603           | 4,226,297           |
| <b>Total liabilities and fund balance</b> | <u>\$ 3,709,253</u> | <u>\$ 4,227,332</u> |

The accompanying notes are an integral part of these financial statements.

**Rocklin Public Financing Authority**  
**Reconciliation of the Governmental Funds Balance Sheet**  
**to the Government-Wide Statement of Net Position**  
**June 30, 2019**

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**Total Fund Balances - Total Governmental Funds** \$ 3,708,603

Amounts reported for governmental activities in the statement of net position were different because:

Interest payable on long-term debt did not require current financial resources. Therefore, interest payable was not reported as a liability in Governmental Funds Balance Sheet. (27,000)

Long-term debt defeasances are reported in the funds as other financing uses based on cash payments related to the repayment of debt. However, the difference between the refunded debt and the refunding debt is reported as a deferred gain or loss in the government-wide statement of net position. (1,768,820)

Long-term obligations were not due and payable in the current period. Therefore, they were not reported in the Governmental Funds Balance Sheet. The long-term liabilities were adjusted as follows:

OPUS Bank Loan (3,634,290)

**Net Position of Governmental Activities** \$ (1,721,507)

The accompanying notes are an integral part of these financial statements.

**Rocklin Public Financing Authority**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the year ended June 30, 2019**  
**(With Comparative Totals for the Year Ended June 30, 2018)**

|   | 2019                | 2018                |
|---|---------------------|---------------------|
| <b>REVENUES</b>                                   |                     |                     |
| Use of money and property                         | \$ 86,018           | \$ 58,382           |
| <b>Total Revenues</b>                             | <u>86,018</u>       | <u>58,382</u>       |
| <b>EXPENDITURES</b>                               |                     |                     |
| Current:  |                     |                     |
| General government                                | 650                 | 42,687              |
| Debt service:                                     |                     |                     |
| Principal   | 517,416             | 848,371             |
| Interest and fiscal charges                       | 85,646              | 330,957             |
| <b>Total Expenditures</b>                         | <u>603,712</u>      | <u>1,222,015</u>    |
| Excess (Deficiency) of Revenues over Expenditures | <u>(517,694)</u>    | <u>(1,163,633)</u>  |
| <b>OTHER FINANCING SOURCES (USES)</b>             |                     |                     |
| Proceeds from debt issuance                       | -                   | 5,000,077           |
| Defeasance of debt                                | -                   | (5,000,077)         |
| <b>Total Other Financing Sources (Uses)</b>       | <u>-</u>            | <u>-</u>            |
| <b>SPECIAL ITEM</b>                               |                     |                     |
| Payments from Community Facilities Districts      | -                   | 228,999             |
| Payments to Community Facilities Districts        | -                   | (4,810,118)         |
| <b>Total Special Item</b>                         | <u>-</u>            | <u>(4,581,119)</u>  |
| Net Change in Fund Balances                       | (517,694)           | (5,744,752)         |
| Fund Balances Beginning                           | <u>4,226,297</u>    | <u>9,971,049</u>    |
| Fund Balances Ending                              | <u>\$ 3,708,603</u> | <u>\$ 4,226,297</u> |

The accompanying notes are an integral part of these financial statements.

**Rocklin Public Financing Authority**  
**Reconciliation of the Governmental Funds Statement of Revenues,**  
**Expenditures and Changes in Fund Balances to the Government-Wide**  
**Statement of Activities**  
**For the year ended June 30, 2019**

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|  |                          |
|--|--------------------------|
| <b>Net Change in Fund Balances - Total Governmental Funds</b>  | \$ (517,694)             |
| Amounts reported for governmental activities in the Statement of Activities and Changes in net position were different because:  |                          |
| Repayment of long-term debt was an expenditure in governmental funds, but the repayment reduced long-term liabilities in the Government-Wide Statement of net position.  | 517,416                  |
| In governmental funds, deferred gain on early retirement of long-term debt is recognized as other financing uses. In the government-wide statements, the deferred gain on early retirement of long-term debt is amortized over the life of the debt. The difference between other financing uses and amortization is:  | 221,103                  |
| Interest expense on long-term debt was reported in the Government-Wide Statement of Activities and Changes in net position, but it did not require the use of current financial resources. Therefore, interest expense was not reported as expenditures in governmental funds. The following amount represented the net change in accrued interest from from prior year. | 3,000                    |
|  | <u>3,000</u>             |
| <b>Change in Net Position of Governmental Activities</b>   | <u><u>\$ 223,825</u></u> |

The accompanying notes are an integral part of these financial statements.

**NOTES TO FINANCIAL  
STATEMENTS**

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**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
**June 30, 2019**

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**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

On December 13, 1994, pursuant to Article 1 of Chapter 5 of Division 7 of Title 1 of the Government Code of the State of California, the City of Rocklin (City) authorized the formation of a joint powers authority with the former Rocklin Redevelopment Agency to be known as the Rocklin Public Financing Authority (Authority).

The Authority is governed by a Board consisting of members of the City Council. Oversight responsibility, the ability to conduct independent financial affairs, issue debt instruments, approve budgets, and otherwise influence operations and account for fiscal matters is exercised by the Authority's governing board. The Authority is a blended component unit of the City for financial reporting purposes and the accompanying basic financial statements reflect the assets, liabilities, fund balances/net position, revenues, and expenditures/expenses of the Authority only.

The basic financial statements of the Authority have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Boards (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below.

**A. Financial Reporting Entity**

As defined by GASB Statement No. 39, *The Financial Reporting Entity*, the Authority is not financially accountable for any other entity other than itself, nor are there any other entities for which the nature and significance of their relationship with the Authority are such that exclusion would cause the Authority's financial statements to be misleading or incomplete.

**B. Basis of Presentation, Accounting and Measurement Focus**

The accounts of the Authority are organized and accounted for in a governmental type debt service fund, which is considered a separate accounting entity. This debt service fund was established to account for the debt service activity of the Public Financing authority. The operations of a fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in a fund based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

**Government-Wide Financial Statements**

The Authority's government-wide financial statements include a *Statement of Net Position* and a *Statement of Activities*. These statements present summaries of governmental activities for the Authority.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the Authority's assets, deferred outflows of resources, liabilities, deferred inflows of resources (including capital assets, as well as infrastructure assets, and long-term liabilities), are included in the accompanying *Statement of Net Position*, as applicable. The *Statement of Activities* presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. The Statement of Activities demonstrates the degree to which the direct expenses of a given

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
**June 30, 2019**

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function or segment is offset by program revenues. *Direct expenses* are those clearly identifiable with a specific function or segment.

**Governmental Fund Financial Statements**

Governmental fund financial statements include a *Balance Sheet* and a *Statement of Revenues, Expenditures and Changes in Fund Balances* for the Authority's one major governmental fund. An accompanying schedule is presented to reconcile and explain the differences in fund balance as presented in these statements to the net position presented in the government-wide financial statements.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources are included on the balance sheets, as applicable. The *Statement of Revenues, Expenditures and Changes in Fund Balances* present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (up to 60 days after year-end) are recognized when due. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Unearned revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods when both revenue recognition criteria are met or when the government has a legal claim to the resources, the unearned revenue is removed from the combined balance sheet and revenue is recognized.

***C. Cash Deposits and Investments***

For the purposes of the Statement of Net Position, "cash and investments" includes all demand, savings accounts, and certificates of deposits, or short-term investments with an original maturity of three months or less.

The City has oversight responsibility for all Authority cash and investments.

The California Government Code requires California banks and savings and loan associations to secure government cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral is considered to be held in the government's name.

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
**June 30, 2019**

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Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- Market approach - This approach uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE.
- Cost approach - This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures.
- Income approach - This approach converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs have been maximized in fair value measures, and unobservable inputs have been minimized

***D. Deferred Outflows/Deferred Inflows***

Deferred outflows of resources is a consumption of net position by the Authority that is applicable to a future reporting period; for example, prepaid items and deferred charges. Deferred inflows of resources is an acquisition of net position by the Authority that is applicable to a future reporting period; for example, advance collections or deferred gains from the early defeasance of long-term debt.

***E. Interest Payable***

In the government-wide financial statements, interest payable for long-term debt is recognized as an incurred liability. In the fund financial statements, governmental fund types do not recognize the interest payable when the liability is incurred. Interest on long-term debt is recorded in the fund statements when the payment is made.

***F. Long-Term Debt***

All long-term debt to be repaid from governmental resources is reported as liabilities in the government-wide statements. The Long-term debt consists of a bank loan from OPUS Bank.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as revenue and payment of principal and interest reported as expenditures.

***G. Fund Balances***

In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the Authority classifies governmental fund balances as follows:

**Nonspendable**

Nonspendable fund balance includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.

**Restricted**

Restricted fund balance includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

**Rocklin Public Financing Authority**  
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**Committed**

Committed fund balance includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end. Committed fund balances are imposed by the Authority's governing board.

**Assigned**

Assigned fund balance includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the Authority Manager.

**Unassigned**

The Unassigned fund balance category represents fund balance which may be held for specific types of uses or stabilization purposes, but is not yet directed to be used for a specific purpose. The detail of amounts reported for each of the above defined fund balance categories is reported in the governmental funds balance.

**Flow Assumption / Spending Order Policy**

When expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, the Authority considers restricted funds to be spent first. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the Authority considers amounts to be spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Authority's governing board has directed otherwise.

***H. Net Position***

In the government-wide financial statements, net position is classified in the following categories:

**Net Investment in Capital Assets**

This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets. In addition, deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also are included in the net investment in capital assets component of net position. The Authority did not report any capital assets at the end of the year.

**Restricted Net Position**

This amount is restricted by external creditors, grantors, contributors, or laws or regulations of other governments. Certain proceeds from debt are reported as restricted net position because their use is limited by applicable debt or other covenants.

**Unrestricted Net Position**

This amount is all net position that does not meet the definition of "net investment in capital assets" or "restricted net position."

The detail of amounts reported for each of the above defined net position categories is reported in the government-wide Statement of Net Position.

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
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**Use of Restricted/Unrestricted Net Position**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the Authority's policy is to apply restricted net position first.

***I. Budgets***

Budgets are prepared on the modified accrual basis of accounting, in which debt principal and interest, and capital assets acquired are recorded as expenditures and depreciation is not recorded.

The Authority follows these procedures in establishing the budgetary data reflected in the financial statements:

1. By June 30, management recommends to the Board a proposed operating budget for the year commencing July 1. The operating budget includes proposed expenditures and the means of financing them.
2. The budget is legally enacted through passage of a motion during a Board meeting prior to the commencement of the new fiscal year.
3. The Board approves all budget transfers and revisions.
4. Formal budgeting is employed as a management control device during the year.
5. Budgets for the Debt Service Fund are adopted on a basis consistent with accounting principles generally accepted in the United States (GAAP).

Budgeted amounts are as originally adopted or as amended by the Board. There were no amendments recorded for the fiscal year.

***J. Use of Estimates***

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

***K. Comparative Data***

Comparative data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the government's financial position and operations.

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
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***L. New Accounting Pronouncements***

***GASB Statement No. 83, Certain Asset Retirement Obligations***

This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. As of June 30, 2019, this Statement did not have an impact on the Authority's financial statements.

***GASB Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements***

This Statement addresses additional information to be disclosed in the notes to the financial statements regarding debt, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. As of June 30, 2019, this Statement did not have an impact on the Authority's financial statements.

***M. Upcoming Accounting and Reporting Changes***

***GASB Statement No. 84, Fiduciary Activities***

The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2018. Earlier application is encouraged. The Authority doesn't believe this statement will have a significant impact on the Authority's financial statements.

***GASB issued Statement No. 87, Leases***

The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2019. Earlier application is encouraged. The Authority doesn't believe this statement will have a significant impact on the Authority's financial statements.

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
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***GASB Statement No. 89, Accounting for Interest Cost Incurred Before the End of the Construction Period***

This Statement addresses interest costs incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2019. Earlier application is encouraged. The Authority doesn't believe this statement will have a significant impact on the Authority's financial statements.

***GASB Statement No. 90, Majority Equity Interests - an Amendment of GASB Statements No. 14 and No. 61***

The objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. This Statement also requires that a component unit in which a government has 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2018. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis. The Authority doesn't believe this statement will have a significant impact on the Authority's financial statements.

***GASB Statement No. 91, Conduit Debt Obligations***

The objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement also clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitment and voluntary commitments extended by issuers and arrangements associated with the debt obligations; and improving required note disclosures. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2020. Earlier application is encouraged. The Authority doesn't believe this statement will have a significant impact on the Authority's financial statements.

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
**June 30, 2019**

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**NOTE 2 - CASH AND INVESTMENTS**

As of June 30, 2019, cash and investments were reported in the financial statements as follows:

|                                       | Fair Value      |                     | Total<br>Cash and<br>Investments |
|---------------------------------------|-----------------|---------------------|----------------------------------|
|                                       | Unrestricted    | Restricted          |                                  |
| Cash held with City of Rocklin        | \$ 7,515        | \$ -                | \$ 7,515                         |
| MUFG Union Bank money market accounts | -               | 67,448              | 67,448                           |
| Special assessment bond investments   | -               | 3,634,290           | 3,634,290                        |
| Total cash and investments            | <u>\$ 7,515</u> | <u>\$ 3,701,738</u> | <u>\$ 3,709,253</u>              |

**A. Cash Deposits**

The California Government Code requires California banks and savings and loan associations to secure the Authority's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest, and places the Authority ahead of general creditors of the institution.

The market value of pledged securities must equal at least 110 percent of the Authority's cash deposits. California law also allows institutions to secure Authority deposits by pledging first trust deed mortgage notes that have a value of 150 percent of the Authority's total cash deposits. The Authority has waived the collateral requirements for cash deposits which are fully insured to \$250,000 by the Federal Deposit Insurance Corporation (FDIC).

**B. Safekeeping**

Securities purchased from broker-dealers are held in third party safekeeping by the trust department of the broker-dealer or other designated third party trust in the Authority/City's name and control, whenever possible.

**C. Investment**

Loans to CFD's No. 6, No. 8 and No. 9 (special assessments) are investments of the Authority. The balance at June 30, 2019 was \$3,634,290.



**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
**June 30, 2019**

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***D. Investment Policies***

Under the provisions of the Authority's investment policy, and in accordance with California Government Code, the following investments are authorized:

| Authorized Investment Type             | Maximum Maturity <sup>(1)</sup> | Maximum Total of Portfolio | Maximum Investment in Any One Issuer |
|--|---------------------------------|----------------------------|--------------------------------------|
| Local Agency Bonds                     | 5 years                         | None                       | None                                 |
| U.S. Treasury Obligations              | 5 years                         | None                       | None                                 |
| U.S. Agency Securities                 | 5 years                         | None                       | None                                 |
| Banker's Acceptances                   | 180 days                        | 40%                        | 5%                                   |
| Commercial Paper                       | 270 days                        | 25%                        | 5%                                   |
| Negotiable Certificates of Deposit     | 5 years                         | 30%                        | 5%                                   |
| Repurchase Agreements                  | 90 days                         | 15%                        | 5%                                   |
| Reverse Repurchase Agreements          | 90 days                         | 15%                        | 5%                                   |
| Medium-Term Notes                      | 5 years                         | 30%                        | 5%                                   |
| Time Deposits                          | 5 years                         | 10%                        | 5%                                   |
| Mutual Funds (Including Money Markets) | N/A                             | 15%                        | 5%                                   |
| Mortgage Pass-Through Securities       | 5 years                         | 20%                        | 5%                                   |
| Local Agency Investment Fund (LAIF)    | N/A                             | None                       | None                                 |
| Placer County Investment Pool          | N/A                             | 25%                        | N/A                                  |
| Collateralized Obligations             | None                            | 10%                        | 5%                                   |

<sup>(1)</sup> However, if in the judgement of the Investment Committee it is to the advantage of the City, investments may be made with maturities longer than five years, as long as the weighted average maturity of the City's Fund is five years or less.

***E. Risk Disclosures***

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the term of an investment's maturity, the greater the sensitivity to changes in market interest rates.

**Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of an investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. As of June 30, 2019, the Authority's investments were in compliance with the ratings required by the Authority's investment policy, indenture agreements and Government Code.

**Concentrations of Credit Risk**

The investment policy of the Authority contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. As of June 30, 2019, the Authority invested 2% of its cash in money market accounts with OPUS Bank and 98% in special assessment debt.

**Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
**June 30, 2019**

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possession of an outside party. The California Government Code and the Authority's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools.

**F. Fair Value Measurements**

GASB 72 established a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- Level 1 inputs are quoted prices in active markets for identical assets or liabilities.
- Level 2 inputs are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.
- Level 3 inputs are unobservable inputs, such as a property valuation or an appraisal.

In the table on page 27, money market accounts are valued using Level 2 inputs and special assessment bonds are valued using Level 1 inputs.

**NOTE 3 - NONCURRENT LIABILITIES**

The Authority's noncurrent liabilities consisted of the following as of June 30, 2019:

| Description                     | Beginning<br>Balance | Additions | Deletions  | Ending<br>Balance | Due<br>Within One<br>Year |
|---------------------------------|----------------------|-----------|------------|-------------------|---------------------------|
| Direct Borrowing:               |                      |           |            |                   |                           |
| OPUS Bank Loan - RPFA Refunding | \$ 4,151,706         | \$ -      | \$ 517,416 | \$ 3,634,290      | \$ 528,461                |

**Rocklin Public Finance Authority OPUS Loan**

On July 1, 2017, the City, on behalf of Community Facilities Districts (CFD) 6, 8 and 9, agreed to borrow from the Rocklin Public Financing Authority (Authority) an amount necessary to refund 1999 CFD special tax bonds and pledged the special tax revenues levied in each CFD to the Authority. In the 2017 Special Tax Revenue Refunding Loan Agreement, the Authority agrees to borrow from OPUS Bank, the funds necessary to refund the 1999 CFD special tax bonds and in turn, refund the Authority's 2003 refunding revenue bonds. The OPUS Bank loan is secured by a pledge of the revenues received by the Authority from the 2017 CFD loan payments. Opus Bank has no remedy against the City if special taxpayers in the CFD's fail to make their payments. The loan was \$5,000,077 at a fixed interest rate of 2.2% and matures on September 1, 2025. This loan was reported as City debt as required by GASB 62 and NCGA Statement 5. The refunding resulted in an economic gain of \$1,989,923, which will be amortized over the life of the loan.

**Rocklin Public Financing Authority**  
**Notes to the Basic Financial Statements**  
**June 30, 2019**

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The annual debt service requirements on long-term debt is as follows:

| Year Ending<br>June 30, | Principal           | Interest          | Total               |
|-------------------------|---------------------|-------------------|---------------------|
| 2020                    | \$ 528,461          | \$ 74,141         | \$ 602,602          |
| 2021                    | 540,963             | 62,378            | 603,341             |
| 2022                    | 551,712             | 50,358            | 602,070             |
| 2023                    | 486,348             | 38,940            | 525,288             |
| 2024                    | 497,623             | 28,116            | 525,739             |
| 2025-2029               | 1,029,183           | 22,783            | 1,051,966           |
| Total                   | <u>\$ 3,634,290</u> | <u>\$ 276,716</u> | <u>\$ 3,911,006</u> |

**NOTE 4 - COMMITMENTS AND CONTINGENCIES**

***Lawsuits***

The Authority could be exposed to certain matters of litigation that arise in the normal course of conducting Authority business. Management believes, based upon consultation with the Authority Attorney, that any cases, in the aggregate, would not be expected to result in a material adverse financial impact on the Authority.

**OTHER INDEPENDENT  
AUDITOR'S REPORTS**

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors of the  
Rocklin Public Financing Authority  
Rocklin, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Rocklin Public Financing Authority (the "Authority") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 15, 2019.

**Internal Control over Financial Reporting**

Management is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and



material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*C & A LLP*

December 15, 2019  
San Jose, California